CHAPTER 7

SPECIAL PROGRAMME FOR RURAL DEVELOPMENT

7.1 Rural development has been the major thrust area of the State Government since nearly 85 percent of the State’s total population lives in rural areas. As per the estimates of the Planning Commission, the proportion of State’s population below the poverty line in rural and urban areas were 60.8% and 37.6% respectively against the corresponding National average of 42% and 25.5% in the year 2004-05 as per the Tendulkar Committee Methodology. During 2009-10, the poverty ratio of Odisha is 39.2% in rural areas and 25.9% in urban areas against all India average of rural 33.8% and urban 20.9%. Though substantial progress has been made with regard to poverty reduction and rural development, much still remains to be done.

PLAN OBJECTIVES AND STRATEGY

7.2 Annual Plan: 2012-13 has the following focus:

- A multi-pronged strategy has been adopted by the State Government for accelerated poverty reduction and development acceleration.
- In order to improve the economic conditions of the rural poor as well as their standards of living, programmes for creating avenues for gainful employment, improving social and economic infrastructure, providing universal access to basic public facilities, i.e., education, health, water supply and sanitation and improving the living conditions of SCs, STs and Minorities has been undertaken.
- Special attention has been given to vulnerable groups.

PLAN SCHEMES

7.3 In the Annual Plan: 2012-13, an outlay of Rs.45,593.50 lakh has been proposed for various special rural development programmes including Rs.26,173.50 lakh towards State Share for Centrally Sponsored Schemes and Rs.10,000.00 lakh towards EAP scheme. Besides, for Central Plan Schemes, outlay to the extent of Rs.2,990.51 lakh has been proposed in the Annual Plan: 2012-13. The details of the schematic proposals are given below.

STATE PLAN

Awards to Panchayati Raj Institutions

(Rs.70.00 lakh)
(Panchayati Raj Department)

7.4 Government have instituted incentive awards to Zilla Parishads, Panchayat Semites and Gram Panchayats of the State on the basis of their performance.
The proposed outlay during the year 2012-13 is Rs.70.00 lakh. The prizes for different tiers of PRIs are as follows:

I. State Level (10 Nos.)
   a) Zilla Parishad (2 nos)
      i) One prize at State Level for Non Scheduled districts Rs. 5.00 lakh
      ii) One prize for Zilla Parishads of Scheduled districts Rs. 5.00 lakh

   b) Panchayat Samiti (2 nos.)
      i) One prize for P.S from Non-Scheduled districts Rs.3.00 lakh
      ii) One prize for P.S from Scheduled districts Rs.3.00 lakh

   c) Gram Panchayat (6 nos.)
      i) One prize @ Rs.2.00 lakh each for 2 G.P.s from each Revenue Divisions (RDC) Rs.12.00 lakh

II. RDC level (3 nos.)
    One prize at Rs.2.00 lakh each for one P.S. from each Revenue Division Rs.6.00 lakh

III. District Level (30 nos.)
     One prize at Rs.1.20 lakh for one G.P from each district Rs.36.00 lakh
     Total Rs.70.00 lakh

(1) Advance Survey & Map Publication (Rs.150.00 lakh)
    (Revenue & DM Department)

    7.5 Survey and Map Publication Unit undertakes the work of preparation and printing of cadastral village maps for the whole State which consists of 51,051 succeeding revenue villages comprising of more than 2 (two) lakh map sheets. Government have taken steps to provide cadastral maps of each village to all the Tahsildars for quick disposal of mutation cases. Printing of cadastral village maps and other maps required for the State is a continuous process, for which funds provided under this scheme are being utilized for the following purposes:

    i) Printing of different types of maps, i.e., Village maps, Thana maps and other maps as required by the State.

    ii) Purchase and repair of printing machines.

    iii) Purchase of consumables viz. map litho papers, chemicals, ink, zinc plates and other allied materials.

    iv) Cost of computers and other infrastructure for the unit
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v) Training of personnel

A sum of Rs.150.00 lakh has been proposed for printing of Maps during the Annual Plan: 2012-13.

(2) Building Construction Programme

(Rs. 6,700.00 lakh)
(Revenue & DM Department)

7.6 A sum of Rs.6,700.00 lakh has been proposed under Building Construction Programme as outlined below. Out of this, the flow of funds towards TSP and SCSP is Rs.1,373.00 lakh and Rs.799.50 lakh respectively. Funds have been kept in lump provision for execution of the work during the year 2012-13.

(i) Construction of Revenue Buildings

7.7 For construction of building of Collectorate, Circuit Houses, Tahasil Offices, Registration Offices, Citizen Facility Centre, Relief Godowns and repair and improvement of existing building, an amount of Rs.5,530.00 lakh has been proposed in the Annual Plan: 2012-13.

(ii) Construction of Government residential building

7.8 For construction of staff quarters of Revenue & Disaster Management Department, an amount of Rs.1,350.00 lakh has been proposed in the Annual Plan: 2012-13.

(3) Protection of Government Land

(Rs.499.99 lakh)
(Revenue & DM Department)

7.9 Protection of Government land is one of the concerns of Government. As land is the most important capital asset, protection of such capital asset would be a legitimate plan activity. The provision will be utilized for demarcation of Government land, eviction of encroachments and protection works for Government land. The scheme will be implemented with the available funds. Fund provision to the tune of Rs.499.99 lakh has been made in the Annual Plan: 2012-13 for the above scheme.

(4) Doppler Weather Radar (DWR) Stations

(Rs. 0.01 lakh)
(Revenue & DM Department)

7.10 DWR is a digital Radar. It is a State-of-art equipment and gives quantified data. It is capable to find internal motions of hydrometers within a sample volume and hence to derive velocity and turbulence information to intensity, rain rate, vertical extent, drop size distribution etc. of weather systems around DWR site. A token provision of Rs.0.01 lakh has been proposed during the Annual Plan: 2012-13 for setting up of 3 DWR Stations at Balasore, Gopalpur and Sambalpur.
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(5) Conferment of land rights (Rs. 500.00 lakh)
(Revenue & DM Department)

7.11 State Government have taken a number of steps for conferment of land rights to eligible persons. It is envisaged to provide rayati status with title (pattas) and right of transfer to persons in lawful possession of Gramakantha Paramboke and Abadi (basti) lands as well as Khasmahal and Nazul lands. Dafayati rights (usufructory rights) are being conferred on eligible ST and SC families. Homestead land is being provided under Orissa Government Land Settlement Rules to homestead less persons. There is need to provide support for awareness generation, holding of camps and meetings, printing of forms and publicity material and other support for the activities related to conferment of land rights. A provision of Rs.500.00 lakh has been proposed in the year 2012-13 for continuance of the scheme.

EXTERNALLY AIDED PROJECTS

TRIPTI (Targeted Rural Initiative For Poverty Termination & Infrastructure) (Rs.10,000.00 lakh)
(Panchayati Raj Department)

7.12 Targeted Rural Initiative for Poverty Termination and Infrastructure (TRIPTI) is an innovative project taken up by the State Government with the assistance of World Bank mainly to reduce poverty through enhancement of socio economic status of the poor, especially women and disadvantage groups in selected districts. It has come into effect from 31st March, 2009 in 38 blocks of 10 selected districts namely Angul, Balasore, Bhadrak, Jagatsinghpur, Jajpur, Kendrapara, Cuttack, Nayagarh, Khurda and Puri. A number of initiatives like formation of SHGs, Constitution of Cluster Level Forums, Imparting Training to staffs on Situational Assessment, SHGs management and Pro-Poor Inclusion Fund have already been taken up emphatically. TRIPTI has been implemented in convergence with special SGSY programme sponsored by MoRD, Government of India which has now restructured as National Rural Livelihood Mission (NRLM) which will be implemented throughout the State with same strategy and structure that is being followed under TRIPTTI. The proposed outlay for the Annual Plan: 2012-13 is Rs.10,000.00 lakh for this scheme with a flow of funds of Rs.2,200.00 lakh and Rs.1,600.00 lakh to TASP and SCSP respectively.

CENTRALLY SPONSORED PLAN

Swarnajayanti Gram Swarojgar Yojana (SGSY) (SS: Rs.3,500.00 lakh, Rs.10,500.00 lakh)
(Panchayati Raj Department)

7.13 Swarnajayanti Gram Swarojgar Yojana (SGSY) has been launched by Government of India from April 1999. This is a Centrally Sponsored Scheme which is being funded by the Centre and the State in the ratio of 75:25 basis.

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7.14 The Swarnajayanti Gram Swarojgar Yojana envisages promotion of micro enterprises considering the potential of the rural poor. This is a holistic programme covering all aspects of self-employment, such as, organisation of BPL families into self-help-groups, training and giving them necessary impetus for upgradation of skill and also to make arrangement for development of infrastructure and market link up and bank loan (finance) with back ended subsidy facility. The objective of the scheme is to enable every targeted family to cross the poverty line in a period of three years by providing them income-generating assets through bank credit and Government subsidy. An outlay of Rs.3,500.00 lakh is proposed for the Annual Plan: 2012-13 for this scheme. The flow of funds to TSP and SCSP is Rs.735.00 lakh and Rs.1,015.00 lakh respectively.

DRDA Administration (SS Rs.800.00 lakh, CS Rs.2,400.00 lakh)

7.15 While rationalising and substituting different Centrally Sponsored schemes in operation and launching the Swarnajayanti Gram Swarojgar Yojana, it has also been decided by the Government to introduce a new scheme called “DRDA Administration” with effect from 1.4.1999, instead of providing administrative cost for DRDA on percentage basis. Under this scheme, the ratio of funding the administrative costs of the DRDAs' between the Centre and the State is 75:25. An outlay of Rs. 800.00 lakh is proposed in the Annual Plan: 2012-13. The flow of funds to TSP and SCSP is Rs.240.00 lakh and Rs.160.00 lakh respectively.

State Institute for Rural Development (SS Rs.20.00 lakh, CS Rs.20.00 lakh)

7.16 This is a Centrally Sponsored scheme under which the cost is shared between the State and the Centre on 50:50 basis. The State Institute of Rural Development (SIRD), an apex training Institute of the State, is functioning at Bhubaneswar for conducting training programmes for in-service personnel engaged in rural development programmes and social welfare activities. It also organizes refresher courses, job-oriented courses, orientation courses, foundation courses and workshops / seminars on relevant themes sponsored by Government of India, State Government, NIRD, Hyderabad and UNICEF. The proposed outlay in the Annual Plan: 2012-13 for this scheme is Rs.20.00 lakh.

Extension Training Centres (SS. Rs.3.50 lakh, CS Rs.5.00 lakh)

7.17 There are three Extension Training Centres in the State located at Bhubaneswar, Bhawanipatna and Keonjhar for conducting training programmes for Village Level Workers, Gram Panchayat Secretaries and Ward Members of Gram Panchayats and other elected personnel. The scheme being a Centrally Sponsored one, the Government of India provides an amount of Rs.5.00 lakh annually for each Centre. Though the scheme does not specify the State share explicitly, a sum of Rs.1.50 lakh has been proposed every year. But Government of India have committed to double the
amount from 2007-08. An outlay of Rs.3.50 lakh has been proposed in the Annual Plan: 2012-13 for this scheme.

**Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS)**

(Panchayati Raj Department)

7.18 The National Rural Employment Guarantee Act came into force with effect from 2nd February 2006. The National Rural Employment Guarantee Scheme (NREGS) has been renamed as Mahatma Gandhi National Rural Employment Guarantee Scheme (MGNREGS). The project is implemented in all 30 districts in Odisha. The scheme aims to provide the enhancement of livelihood security to the households in the rural areas by providing at least one hundred days of guaranteed wage employment in a financial year to every household whose adult member volunteers to do unskilled manual work. Secondly, durable assets will be created which will strengthen the livelihood resource base of the rural poor. The scheme is implemented as a Centrally Sponsored Scheme on a cost sharing basis between the Centre and the State in the ratio of 90:10. The proposed outlay for the Annual Plan: 2012-13 is Rs.16,000.00 lakh with a flow of funds to TSP and SCSP of Rs.5,600.00 lakh and Rs.4,000.00 lakh respectively.

**Rashtriya Gram Swaraj Yojana (RGSY)**

(Panchayati Raj Department)

7.19 The State Government have taken a new initiative under this new CSP Scheme called RGSY to provide training through SIRD and capacity building of elected representatives of the PRIs other than the BRGF districts for sensitization of different schemes being implemented in the State. The funding pattern is 75:25 (GoI & State). The proposed outlay is proposed Rs.120.00 lakh in the Annual Plan: 2012-13 as State Share with flow of fund of Rs.71.80 lakh to TASP and Rs.21.70 lakh to SCSP.

**Aam Admi Bima Yojana**

(Panchayati Raj Department)

7.20 This is a new scheme proposed to be implemented during this year. The aim of the scheme is to provide insurance for the landless, agricultural labour, households of Odisha through Life Insurance Corporation of India. It is a group insurance scheme for the age group of 18-59 years with the yearly premium of Rs.200 per person. Under this scheme, a person would get Rs.75,000/- on death or permanent disability due to accident and Rs.30,000/- on natural death. A free aid on scholarship benefit to be given @ Rs.100 per month for the children (maximum two children) of the members of AABY during their study from 9th to 12th standard. In the first phase, it is proposed to cover 20,000 households of MGNREGS workers who have completed minimum 100 days during 2011. The proposed outlay during the Annual Plan: 2012-13 is Rs.500.00 lakh for the scheme with a flow of funds of Rs.110.70 lakh and Rs.82.70 lakh and TASP and SCSP respectively.
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Construction of Building for MGNREGS and OSSAAT
(Panchayati Raj Department) (Rs.50.00 lakh)

7.21 For construction of building for MGNREGS and OSSAAT, Rs.50.00 lakh has been proposed in the Annual Plan: 2012-13.

Video Conferencing facilities in all RDCs, P.D., DRDAs and Blocks
(Panchayati Raj Department) (Rs.200.00 lakh)

7.22 For providing Video Conferencing facilities to all Revenue Divisional Commissioner’s office, Project Directors, DRDA and all blocks of the State, Rs.200.00 lakh has been proposed in the Annual Plan: 2012-13.

National Land Records Modernisation Programme (NLRMP) (SS: Rs.575.00 lakh)
(Revenue & DM Department)

7.23 The main objective of the NLRMP is to develop a modern, comprehensive and transparent land records management system in the State with aim to implement the conclusive land-titling system with the guarantee. This system is based on four basic principles namely:

(i) Single window to handle land records; (ii) the "mirror" principle which refers to the fact that cadastral records mirror the ground reality, (iii) the "curtain" principle which indicates that the record titling is true depiction of the ownership status, mutation is automatic following registration and the reference to past records is not necessary and (iv) title insurance, which guarantees the title for its correctness and the title holders against loss arising on account of any defect therein.

The following are the main components:

A. Computrisation of land records.
B. Survey/resurvey and updating of the survey & settlement records following the modern technology.
C. Computerisation of Registration.
D. Modern Record Rooms.
E. Training & Capacity Building.
F. Core GIS
G. Legal Changes.
H. Programme Management.

Fund provision to the tune of Rs.575.00 lakh has been proposed in the Annual Plan: 2012-13 for implementation of the scheme out of which Rs.75.00 lakh is for computerization of Registration offices and Rs.500.00 lakh for the balance work.
Drought Prone Area Programme (DPAP) (Agriculture Department)

7.24 This is a Centrally Sponsored scheme. The funding pattern of the scheme is 75: 25. The scheme aims at drought proofing, economic development of the village communities, optimal utilization of natural resources without disturbing ecological balance. The fund is released directly to DRDA by Government of India. The proposed outlay for the Annual Plan: 2011-12 is Rs.700.00 lakh towards State Share.

Integrated Watershed Management Programme(IWMP) (Agriculture Department)

7.25 This is a new programme launched by Government of India during 2009-10 as per common guidelines of watershed development in 26 districts of the State except Puri, Jagatsinghpur, Kedrapara and Bhadrak with the funding pattern of 90:10. The proposed outlay for the Annual Plan: 2012-13 is Rs.2,665.00 lakh.

CENTRAL PLAN

Intensifying Training Related Activities in SIRD (Panchayati Raj Department)

7.26 The proposed outlay in the Annual Plan: 2012-13 is Rs.6.00 lakh for training related activities of SIRD.

BPL Census and Allied Activities (Panchayati Raj Department)

7.27 A new Central Plan scheme namely, BPL Census and Allied Activities has been introduced during the year 2010-11 for conduct of socio economic BPL Survey of Rural Odisha. The proposed outlay for the Annual Plan: 2012-13 is Rs.784.51 lakh

Census 2011 (Revenue & DM Department)

7.28 The process of Census 2011 has started during 2010 and the process of National Population Register (NPR) i.e., collection of biometrics etc. may continue till December 2012 as per the action plan submitted by the ECIL. For successful completion of the above works, funds for making advertisement and publicity of public awareness, contingencies for district and charge officers, expenditure on POL etc. and payment of honorarium to different functionaries engaged for the said work are required to be made during the year 2012-13. Accordingly, a sum of Rs.2,200.00 lakh has been proposed in the Annual Plan: 2012-13. The expenditure on account of the Census operation is met out of the Central Plan and will be fully
reimbursed to the account of State Government by Government of India. Government of India have so far sanctioned on account of advance of Rs.12,406.87 lakh to meet the expenditure on Census 2011 and NPR which has been kept under civil deposit by A.G., Odisha.

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