

GOVERNMENT OF ODISHA
PLANNING & CONVERGENCE DEPARTMENT

RESOLUTION

No. 12060/P., Bhubaneswar, Dated 21st the **September, 2017**
Prog.I-Misc.-35/2017

Sub: **Establishment of Special Development Councils in Tribal Dominated Districts of Odisha.**

It is felt necessary that the tribals should be extensively involved at all stages of the development process starting from identification of deficit areas, felt needs, plan formulation, implementation and monitoring so that the tribal development will be more effective, inclusive and participative.

2. Keeping these objectives in view, it has been decided by the State Government to set up **Special Development Council** for each Tribal Dominated District of the State. These Councils will especially focus on preservation of tribal culture and traditions, heritage and unique identity of each tribe.

3. Against this backdrop, the State Government do hereby establish **Special Development Councils for nine Tribal Dominated Districts namely**, (1) Mayurbhanj, (2) Keonjhar, (3) Sundargarh, (4) Kandhamal, (5) Gajapati, (6) Koraput, (7) Rayagada, (8) Malkangiri and (9) Nabarangpur for realization of the following outcomes.

- (i) Conservation of tribal culture aligned with development objectives.
- (ii) Propagation of tribal culture for retaining tribal identity.
- (iii) Recognition of the indigenous knowledge system of the Tribals and its promotion to help support retention of tribal culture.
- (iv) Documentation of tangible and intangible tribal culture, tradition and practices.
- (v) Identification of tribal resources and making the indigenous knowledge/unique culture as a means of livelihood.
- (vi) Organisation of exposure visits on the range of development issues.
- (vii) Promotion of tribal languages and dialects for developmental communication.
- (viii) Optimal utilization of available resources in tribal areas resulting in sustainable tribal development as per the felt needs of tribals.
- (ix) Area/culture specific development interventions, which will address the felt needs of the tribals.

4. Headquarters of the Special Development Council :

The Headquarters of each of the Special Development Council shall be at the District Headquarters of the concerned District.

5. Composition of the Council, Mode of Appointment and Term of Office :

a) **Composition and Mode of Appointment :** The composition of the Special Development Council may be asunder:

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|-------|--|---|---|
| (i) | A luminary / distinguished person of tribal community resident in the District to be nominated by Government | - | Chairperson |
| (ii) | One eminent person of the tribal community resident in the District to be nominated by Government | - | Vice-Chairperson |
| (iii) | Representatives of Tribal Groups in the district to be nominated by Government | - | Members |
| (iv) | Up to five tribal representatives, who have excelled in the field of education, art, culture, sports and enterprise in their community to be nominated by the State Government | - | Members |
| (v) | Up to three experts in the field of Tribal Development (can be a public servant and not necessarily a tribal) to be nominated by the State Government | - | Members |
| (vi) | Collector of the District | - | Ex-Officio
Member-Convener
and Chief Executive
Officer |

One among the Chairperson and Vice-Chairperson should be a female. Chairperson/Vice-Chairperson/Members belonging to tribal community should not be a public servant or holding any public office.

b) Status :

The Chairperson of the Council shall be given the status of a Minister of State. The Vice-Chairperson of the Council shall enjoy the status of Vice-Chairperson of the Zilla Parishad and the Members of the Council same status as the Members of Zilla Parishad.

c) Term of Office :

Except for the Member-Convener, the other members of the Council shall hold Office for a term of two years.

d) Secretarial Support:

One of the ITDAs of the District, preferably the Headquarters ITDA, shall provide secretarial and technical support to the Special Development Council. If required, one person may be hired on contractual basis through a qualified service provider to support the Council. The State Tribal Research Institute will also provide necessary expertise to the Councils.

6. Executive Committee of the Council :

There shall be an Executive Committee to ensure implementation of the decisions of the Special Development Council. The composition of the Executive Committee is as follows :

- | | |
|--|---------------------------|
| (i) Collector | -Chairman |
| (ii) Project Director, DRDA | -Member |
| (iii) District Level Officers
to be co-opted by the District Collector
(District Level Officers should include
Deputy Director of Agriculture, CDMO,
CI of Schools, DFO, District Culture
Officer, District Sports Officer, DWO,
Special Officers of Micro Projects, if
any, DI&PRO) | -Members |
| (iv) Deputy Director, DPMU | -Member |
| (v) Project Administrators, ITDAs | -Members. |
| (vi) The Project Administrator, ITDA
located at District Head Quarter/
nearest to the District Head Quarter in
case of the districts having no Head
Quarter ITDA | - Member Secretary |

7. Powers and Functions of the Council :

The Special Development Council shall exercise the powers and functions as the Government may, by order, specify from time to time to achieve the outcomes listed at Paragraph-3. However, the broad activities of the Special Development Council, to be implemented through different Departments, agencies or community institutions will be as under :

- (i) Activities for restoration/conservation/development of cultural markers for ensuring tribal cultural identity, including shrine crafts, sacred groves, music, arts, performing arts, haats and supply of musical instruments, accessories, costumes, equipment and other items.
- (ii) Awareness generation, exposure visits and other developmental support.
- (iii) Promotion of Tribe Specific and Area Specific Traditional Heritage Agricultural Systems (THAS) and other practices which have a potential for development and replication keeping in view the objectives of productivity and climate resilience.
- (iv) Promotion of sports and youth activities at various levels.
- (v) Critical gap filling including last mile connectivity and other basic minimum needs which are otherwise not available from normal developmental programmes.
- (vi) The Council, may, for the purpose of achieving its objectives, make necessary suggestions/ recommendations to District Administration and State Government from time to time.

8. Meetings of the Council :

The Special Development Council shall ordinarily meet at least once in every three months for transaction of its business.

9. Council Fund and Mode of utilization:

- (i) The District allocation for each Special Development Council shall be provided by the State Government in shape of Grant-in-Aid, which shall be determined on the basis of number of blocks in the district and @Rs.1.50 crore per block. Inter-se allocation of funds among the blocks within the Council shall be determined by the Council, preferably in proportion to the population of each tribe in the District and on need based analysis.
- (ii) The Grant-in-Aid shall be provided from the Demand for Grants of Planning & Convergence Department under Programme Expenditure.
- (iii) Any other amount received by the Council from any other source, if any, for the purpose of the development of the Council area shall also be treated as funds of the Council.
- (iv) The funds of the Council shall be kept in a Personal Deposit Account with the District Treasury.
- (v) Council Fund can be used as Seed Money for important Tribal Development Programs as may be decided by the Council.

- (vi) Special incentives for Block/ GP/ Village Level Workers may be provided out of Council Fund.
- (vii) Council Fund can be utilized for community based projects with priority for delivery of services.
- (viii) Innovative projects for the development of tribals may also be taken up out of Council Funds on the direction of the Council.
- (ix) At least 50% of the Council Fund shall be utilized for promotion/conservation of tribal culture and human resource including IEC activities and balance for infrastructure development incidental to ensure availability of basic services within the Council area.

10. Approval/ Sanction of Projects :

- (i) The projects are to be proposed by the members and approved in the Council. In case of dispute, the decision of Chairperson shall be final. The project list may be prepared in reference to need based analysis made by various Research Institutions, Expert opinion and Tribal studies.
- (ii) The Council will approve all programs/schemes/projects/works indicated in para-7 and 9 for execution out of Council Funds. Before undertaking any work, the Chief Executive Officer shall ensure that the proposed work does not overlap with the works being undertaken by the State Government or any other Agency in the District.
- (iii) Administrative approval for each programme/scheme/project/work shall be accorded by the Chief Executive Officer of the Council.
- (iv) Technical sanction shall be obtained from the competent authority of concerned Department of the State Government by whom the programme/scheme/ project/ work is implemented in accordance with the Delegation of Financial Power Rules.
- (v) Assets created out of Council Fund shall be handed over to the concerned line Departments for maintenance.

11. Implementing Agency :

- (i) The Implementing Agencies for execution of works will be decided by the CEO. However, in case it requires very specific local, traditional knowledge and expertise then the community members can be chosen to execute the work. In that case the Council shall pass resolution for the same. Priority should be given for execution of the projects through Government

Departments or Agencies, NGOs and Community Based Organizations (CBOs). But preference will be given to the CBOs.

- (ii) If any non-Governmental organization/agency is to be engaged for execution of any project, the Chief Executive Officer shall obtain prior approval of the Chairman of the Special Development Council and engage such agency through open and transparent bidding process except for programs/schemes/projects implemented by the CBOs.

12. Accommodation / Office Space :

Office space for the Office Bearers of Council shall be provided either in the vacant space of the ITDA Office at the District Headquarters or in hired premises as the case may be.

13. Administrative Expenses :

The administrative expenses of the Council including the Sitting Fee, Allowances, Mobility Support and Honorarium etc. of the Office Bearers of the Council, if any, as may be decided by Government shall be defrayed out of separate budget provision to be made for the purpose in the Demand for Grants of Planning & Convergence Department.

14. Supervision of the Council :

- (i) The Special Development Councils shall function under the administrative control of the P& C Department.
- (ii) The Government in P& C Department may issue necessary operational guidelines from time to time and such general or special direction to the Council as may be considered necessary for the purpose of development of the Council area in consultation with ST&SC Development Department.
- (iii) **State Level Monitoring Committee :** There will be a State Level Monitoring Committee under the Chairmanship of the Development Commissioner, which will be convened at least once in every six months to take stock of the overall progress of the activities of the Councils and achievement of the expected outcomes and also to consider the policy recommendations, if any, suggested by the Councils for more effective and result oriented functioning. The SLMC shall be constituted as under :

1)	Development Commissioner-cum-Additional Chief Secretary	-	Chairperson
2)	Principal Secretary, Finance	-	Member
3)	Principal Secretary, Revenue	-	Member
4)	Secretary, Panchayati Raj	-	Member
5)	Secretary, Forest & Environment	-	Member
6)	Secretary, Culture	-	Member
7)	Secretary, Works	-	Member
8)	Secretary, Health & FW	-	Member
9)	Secretary, ST & SC Development	-	Member
10)	Director, SCSTRTI	-	Member-Convener

- (iv) **State Level Advisory Unit :** In order to ensure that the Special Development Councils are working in tandem towards achieving outcomes as outlined in Paragraph-3 and to provide information to SLMC regarding the translation of various activities and suggestions, if any, for reinforcing these activities, a State Level Advisory Unit for the Special Development Councils will be located in the SCSTRTI and will work under the direct supervision & guidance of the Director, SCSTRTI, who will be the Ex-Officio Advisor (Tribal Development and Special Development Council) to Govt. in P & C Department. It will be a Think Tank comprising of experienced Tribal Domain Experts i.e., Anthropologists & Tribal Culture specialists. The Experts will make periodic visit to the selected tribal pockets of each Council area and study the situation in respect of various activities meant for retaining the cultural identity of the tribals and make suggestion(s), if any, for implementation of various activities for retention of tribal identity to the Director, SCSTRTI, who in turn will compile a brief report with recommendations quarterly and submit the same to the Development Commissioner for appropriate action. Government in P & C Department will bear the establishment cost of State Level Advisory Unit.
- (v) If, in the opinion of Government, the Council fails to perform its functions efficiently, the Government may, by an order notified in the Gazette, supersede/dissolve the Council.

15. Accounts and Audit :

- (i) The Council shall maintain its proper accounts and other relevant records in such form and such manner as may be prescribed by Government.

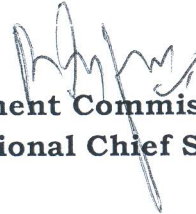
- (ii) Accounts of the Council shall be audited by such person or authority and at such intervals as may be prescribed by Government.

16. Miscellaneous :

Doubt relating to interpretation of any term and/or dispute relating to the operational any provision of this resolution shall be referred to Planning & Convergence Department for clarification/resolution in consultation with ST & SC Development Department.

ORDER: Ordered that the Resolution be published in the next issue of the Odisha Gazette for general information.


By order of the Governor




**Development Commissioner
-cum-Additional Chief Secretary**

Memo No. 12061 /P., dt. 21-9-17


Copy forwarded to the Director, Printing, Stationary and Publications, Odisha, Cuttack with request to publish the resolution in the next issue of Odisha Gazette and supply 100 copies to this Department.

Memo No. 12062⁽²⁵⁾ /P., dt. 21-9-17  **Additional Secretary to Government**


Copy forwarded to the Commissioner-cum-Secretary to the Governor, Odisha/ Principal Secretary to the Chief Minister, Odisha/ Private Secretaries to all Ministers / Deputy Chairman, State Planning Board/ Adviser, State Planning Board, Odisha for kind information of the dignitaries.

Memo No. 12063⁽⁷⁰⁾ /P., dt. 21-9-17  **Additional Secretary to Government**

Copy forwarded to all Departments of Government/ All Heads of the Department/ AG (A&E), Odisha, Bhubaneswar for information and necessary action.

Memo No. 12064⁽¹²⁾ /P., dt. 21-9-17  **Additional Secretary to Government**

Copy forwarded to RDC (CD), Cuttack/ RDC (ND), Sambalpur/ RDC (SD), Berhampur/ Collector, Mayurbhanj/ Keonjhar/ Sundargarh/ Kandhamal/ Gajapati/ Koraput/ Rayagada/ Malkangiri/ Nabarangpur district for information and necessary action.

Memo No. 12065⁽⁶⁾ /P., dt. 21-9-17  **Additional Secretary to Government**

Copy forwarded to Private Secretary to the Chief Secretary/ Development Commissioner-cum-Additional ^{Chief} Secretary/ Agriculture Production Commissioner-cum-Additional Chief Secretary/ Principal Secretary to Government, Finance Deptt./ OSD-cum-Special Secretary, Planning & Convergence Department/ OSD, Planning & Convergence Department for favour of information of the Chief Secretary/ Development Commissioner-cum-Additional Chief Secretary/ Agriculture Production Commissioner-cum-Additional Chief Secretary/ Principal Secretary to Govt., Finance Department/ OSD-cum-Special Secretary, Planning & Convergence Department/ OSD, Planning & Convergence Department.

 **Additional Secretary to Government**

Memo No. 12066 ⁽⁹⁾ /P., dt. 21-9-17

Copy forwarded to the Deputy Director, DPMU, Mayurbhanj/ Keonjhar/ Sundargarh/ Kandhamal/ Gajapati/ Koraput/ Rayagada/ Malkangiri/ Nabarangpur district for information and necessary action.



Additional Secretary to Government

Memo No. 12067 ⁽²⁵⁾ /P., dt. 21-9-17

Copy forwarded to all Sections / Cells of Planning & Convergence Department for information and necessary action.



Additional Secretary to Government